

Message Text

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E.O. 11652: GDS

TAGS: NATO, MPOL

SUBJECT: CEP: JOINT MEETING OF PETROLEUM PLANNING
COMMITTEE (PPC) WORKING GROUP AND AD HOC STUDY
GROUP ON THE ALLIANCE AND THE PROBLEMS OF OIL SUPPLY,
FEB 22-23

REF: USNATO 767, 241614Z JAN 78

1. AS THE GUIDANCE YOU REQUESTED REFTTEL, YOU SHOULD,
IN GENERAL, (A) AVOID TAKING ANY FIRM POSITIONS ON
SUBSTANTIVE ISSUES WHICH MIGHT ARISE, AND (B) AVOID
TOTALLY ANY COMMITMENT OF USG RESOURCES TOWARD ANY
PORTION OF THE PPC WORKING GROUP'S EFFORTS. THE
REMAINDER OF THIS CABLE GIVES YOU GUIDANCE ON
SPECIFIC AGENDA ITEMS.

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2. AGENDA ITEM 2(1): NATO PROCEDURES FOR ENHANCING
COOPERATION WITH OTHER INTERNATIONAL BODIES.

A. WE UNDERSTAND THAT FRG DELEGATE WILL REPORT ON
DRAFT CONCEPT FOR ENHANCING COOPERATION AND/OR WILL
LEAD DISCUSSIONS IN WORKING GROUP ON THIS SUBJECT.
MISSION SHOULD NOTE CAREFULLY TRENDS IN THE DEVELOP-

MENT OF THIS CONCEPT. OF PARTICULAR INTEREST IS ANY

TENDENCY TOWARD COOPERATION WHICH MIGHT AROUSE CONCERNS OF IEA MEMBERS OUTSIDE NATO, SUCH AS SWITZERLAND, SWEDEN AND JAPAN. MISSION SHOULD ATTEMPT TO DETER MOVEMENT TOWARD COOPERATION.

B. AC/12-DS/76, PARA 6(3), ITEM 5(D) ASSIGNED TO THE US RESPONSIBILITY OF MONITORING IEA ACTIVITIES AND TO THE NETHERLANDS THIS MONITORING RESPONSIBILITY FOR EEC ENERGY ACTIVITIES. IN THIS REGARD, IF APPROPRIATE, MISSION SHOULD MAKE THE FOLLOWING ORAL REPORT ON RECENT DEVELOPMENTS WITHIN THE IEA WITH REGARD TO ALLOCATION OF OIL IN AN EMERGENCY:

-- SECOND TEST OF IEA ALLOCATION SYSTEM SCHEDULED TO BEGIN APRIL 2, LASTING TWO OR THREE CYCLES OF 3 WEEKS EACH.

-- IEA GOVERNING BOARD FORMALLY ENDORSED SECOND TEST AT ITS MEETING IN JANUARY. THE IEA STANDING GROUP ON EMERGENCY QUESTIONS (SEQ) APPROVED THE ALLOCATION SYSTEM TEST GUIDE AT ITS MEETING FEBRUARY 16 IN PARIS.

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-- THE MAJOR DIFFERENCE BETWEEN THIS TEST AND THE FIRST ALLOCATION SYSTEMS TEST (OCTOBER 1976) IS THAT IT WILL INVOLVE THE NATIONAL EMERGENCY SHARING ORGANIZATION (NESO) FROM EACH OF THE 19 IEA PARTICIPATING COUNTRIES. FOR THE US, THE NESO WILL BE COMPOSED OF KEY ELEMENTS OF THE DEPARTMENT OF ENERGY. THIRTY-ONE INTERNATIONAL OIL COMPANIES WILL BE ACTIVELY INVOLVED AS BEFORE.

-- THE IEA SECRETARIAT WILL PROVIDE DETAILED BRIEFINGS TO NESO REPRESENTATIVES DURING LATE FEBRUARY AND EARLY MARCH ON TEST OBJECTIVES, PROCEDURES, AND THE ROLE OF NESOS.

-- WE ARE PREPARED TO GIVE PPC A GENERAL BRIEFING WHEN TEST RESULTS ARE AVAILABLE.

FYI: WORKING GROUP CHAIRMAN BARCLEY IS ALSO UK DELEGATE TO IEA SEQ AND THEREFORE WELL FAMILIAR WITH ALLOCATION SYSTEM TEST. RECOMMEND YOU DISCUSS THIS ORAL REPORT WITH HIM

PRIOR TO GIVING TO WORKING GROUP. END FYI.

3. AGENDA ITEM 2(2): DEVELOPMENT OF FURTHER
FLEXIBLE NATO ARRANGEMENTS.

MISSION SHOULD MAKE THE FOLLOWING POINTS REGARDING
THE DRAFT WORKING PAPER PREPARED BY THE UK
(RECALLING CHAIRMAN BARCLAY'S INVOLVEMENT IN
THE IEA/SEQ):

-- UK DRAFT PAPER REPRESENTS AN EXCELLENT
CONTRIBUTION TOWARD DEVELOPMENT OF THE CONCEPT
FOR THE NOCC.

-- IT WOULD SEEM USEFUL IF NOCC MEMBERS WOULD
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BE KEY MEMBERS OF JOS(W) AND JOS(E), RATHER
THAN SETTING UP DIFFERENT ORGANIZATION WITH
NEW STAFFING.

-- WORKING GROUP WILL NEED TO CONSIDER CARE-
FULLY WHETHER SEPARATE EAST AND WEST NOCCS
ARE REQUIRED OR WHETHER ONE COMPOSITE NOCC WOULD
BE MOST APPROPRIATE.

-- SERIOUS THOUGHT WILL HAVE TO BE GIVEN TO MAKING
THE IEA AND NATO EMERGENCY SYSTEMS--TO THE EXTENT
POSSIBLE--BOTH COMPATIBLE AND MUTUALLY REINFORCING.

-- ALTHOUGH SUBJECT TO FURTHER US CONSIDERATION
AS WORKING GROUP PROCEEDS WITH ITS WORK -- STAFFING
AND WHETHER ONE NOCC OR TWO -- OUR PRELIMINARY
VIEW IS THAT WASHINGTON MIGHT BE APPROPRIATE
LOCATION IN WESTERN HEMISPHERE, AND NOCC PRESENCE
IS NEEDED HERE. THERE ARE THREE REASONS FOR THIS:
(1) GENERALLY READY ACCESS TO DATA IN THE US, WHICH
MIGHT BE IMPORTANT TO NOCC OPERATIONS, (2) READY
ACCESS TO DEPARTMENT OF ENERGY OFFICIALS AND
EXPERTS, AND (3) DESIRE TO AVOID ADDITIONAL
COMMITMENT OF PRIVATE SECTOR RESOURCES TO NATO
OIL SHARING ARRANGEMENTS.

-- FURTHER WORKING GROUP EFFORT SHOULD DRAW TO
GREATEST DEGREE POSSIBLE ON EXPERIENCES OF IEA
RE OIL CRISIS MANAGEMENT, E.G., STAFFING AND
COMMUNICATIONS REQUIREMENTS -- WE SHOULD BE IN
BETTER POSITION TO EVALUATE AFTER COMPLETION OF

SECOND ALLOCATION SYSTEMS TEST.
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-- ITEMS TO BE CONSIDERED (PARA 12 OF DRAFT PAPER)
LOOK COMPREHENSIVE AND WILL NEED CAREFUL CONSIDERATION
OVER THE NEXT TWO YEARS.

4. AGENDA ITEM 3.A: OPERATIONAL CONCEPT FOR
TANKER OPERATIONS. MISSION SHOULD RESIST ANY
ATTEMPTS IN THE WORKING GROUP TO REOPEN PREVIOUSLY
UNRESOLVED OR NEW ISSUES, GIVEN THE LACK OF
MEANINGFUL PROGRESS ON THIS ISSUE OVER THE
LAST YEAR, AS WELL AS USG DESIRE TO (1) AVOID
ANY FURTHER CONFRONTATION ON THIS ISSUE BETWEEN
PPC AND PBOS; AND (2) AVOID ANY MOVES WHICH
WOULD TAKE OPERATIONAL CONTROL OF TANKERS AWAY
FROM OIL INDUSTRY DURING AN EMERGENCY.

5. AGENDA ITEM 3.B. WAR MANUAL, PARTS V AND VII

MISSION WILL RECALL LETTERS FROM FPA WHICH INDICATED
USG DESIRE FOR CERTAIN CHANGES IN NATO CEP
PERSONNEL ARRANGEMENTS, E.G., JAMES MORRIS
REPLACING WYNNE JAMES AND OTHER SHIFTS.
MISSION SHOULD ENSURE THAT IS HAS MADE CHANGES
REQUESTED.

6. AGENDA ITEM 3.C. OTHER MATERS

MISSION SHOULD TAKE NOTE OF WHAT HAS BEEN DONE
REGARDING THESE AGENDA ITEMS, OR WHAT WORKING GROUP
PLANS TO DO, AND REPORT ANY ACTION REQUIRED.

7. AGENDA ITEM 4.A. REDUCTION IN NORMAL OIL
SUPPLY FOR CIVIL CONSUMPTION. MISSION SHOULD
NOTE ANTICIPATED REPORT TO AD HOC GROUP, AND
REPORT ANY ITEMS OF POTENTIAL INTEREST.

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8. AGENDA ITEM 4.B. REPORT ON MILITARY REQUIREMENTS.

MISSION SHOULD PROVIDE COMMENTS HE DEEMS APPROPRIATE
ON DRAFT WORKING PAPER BY IMS/SHAPE. HE
SHOULD ALSO ENCOURAGE OTHER NATO COUNTRIES
WHICH HAVE NOT RESPONDED TO QUESTIONNAIRE TO DO
SO AS SOON AS POSSIBLE.

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